

**RECORD OF THE REGULAR MEETING OF THE
UNIVERSITY OF WISCONSIN SYSTEM BOARD OF REGENTS**

Friday, December 6, 2024
8:00 a.m.

Symphony Room, 2nd Floor
Gordon Dining & Event Center
770 W. Dayton Street
Madison, Wisconsin

-President Bogost presiding-

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The recording of this meeting's open session is available at: [December 6, 2024 Webcast](#)

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CALLING OF THE ROLL

[\[Recording: 00:00:18\]](#)

PRESENT: Regents Angela Adams, Evan Brenkus, Amy Bogost, Héctor Colón, Haben Goitom, James Kreuser, Edmund Manydeeds, Timothy Nixon, Cris Peterson, Joan Prince, Ashok Rai, Jack Salzwedel, Karen Walsh, and Kyle Weatherly

UNABLE TO ATTEND: Regents Desmond Adongo, Amy Traynor, Mark Tyler, and Jill Underly

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DECLARATION OF CONFLICTS

Before considering any items on the open session agenda, President Bogost asked if any Board members wished to declare any conflicts of interest as per Regent Policy Document 2-4, "Ethics and Conflict of Interest Policy for the UW System Board of Regents."

No conflicts were declared.

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REPORT AND APPROVAL OF ACTIONS TAKEN BY THE BUSINESS & FINANCE COMMITTEE

[\[Recording: 00:01:12\]](#)

President Bogost called upon Regent Rai to present a report of actions taken by the Business & Finance Committee.

Regent Rai reported that the Business & Finance Committee approved the UW Program Revenue Balances Report for fiscal year 2024 and approved UW-Madison's proposal to adjust tuition rates for each of the next two academic years for certain graduate and professional degree programs including law, doctor of medicine, health professional programs, and doctor of veterinary medicine.

Regent Rai said the Business & Finance Committee also reviewed the draft UW Annual Financial Report for Fiscal Year 2024 prepared by the Office of Finance; heard a report on updated mid-year budget forecasts at nine universities whose forecasts have changed by more than 3% of the amounts projected in the annual operating budget; and received a summary report on Financial Realignment Plans for the six universities identified in the FY25 annual budget as projecting deficits in their GPR/tuition funds.

Regent Rai moved for the adoption of Resolutions 12262 and 12263. The motion was seconded by Regent Walsh and approved on a voice vote.

Report on Program Revenue Balances by University and Level of Commitment Fiscal Year 2023-24

Resolution 12262 That, upon the recommendation of the President of the University of Wisconsin System, the Board of Regents approves the Universities of Wisconsin report on the 2023-24 year-end program revenue balances as categorized by each university and the system as a whole. In so doing, the Board approves: (1) the multi-year spending plans for institutional balances above 12 percent of total year-end expenditures in Tuition, Auxiliary Operations, General Operations, or Other Unrestricted Program Revenue; (2) the multi-year spending plan submitted by UW Administration for the systemwide balances maintained for the UW system as a whole; and (3) the savings plans at UW-Oshkosh for Tuition and UW-Parkside and UW-Stout for Auxiliary Operations.

UW-Madison Graduate and Professional School Tuition Proposals

Resolution 12263 That, upon the recommendation of the Chancellor of UW-Madison and the President of the UW System, the UW System Board of Regents approves the proposed graduate and professional school tuition increases for UW-Madison for academic years 2025-26 and 2026-27.

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REPORT AND APPROVAL OF ACTIONS TAKEN BY THE CAPITAL PLANNING & BUDGET COMMITTEE

[\[Recording: 00:05:02\]](#)

President Bogost called upon Regent Kreuser to present the report of actions taken by the Capital Planning & Budget Committee.

Regent Kreuser reported that the Capital Planning & Budget Committee approved the sale of one parcel of land, three instructional space projects, fifteen All Agency Projects, and one minor facility project at nine universities. He said the Capital Planning & Budget Committee also approved a request to make budget adjustments for four major projects, increase funding for the Systemwide All Agency Smalls Project program, as well as grant authority to construct the UW-Madison New Engineering Building and UW-Whitewater's Winther Hall/Heide Hall project.

Regent Kreuser reported that the Capital Planning & Budget Committee was provided with two semi-annual reports on real estate and the UW Managed program and heard a report by Associate Vice President Alex Roe on changes to the 2025-27 Biennial Capital Budget request and an update on the progress to replace the aging and outdated research vessel, the *Neeskay*, at UW-Milwaukee.

Regent Kreuser said the Capital Planning & Budget Committee heard a presentation from UW-Stout on the new ten-year Long-Range Plan.

Regent Kreuser moved for the adoption of Resolutions 12264, 12265, 12266, 12267, 12268, 12269, and 12270. The motion was seconded by Regent Rai and approved on a voice vote.

Authority to Sell a Parcel of Improved Land, UW-Oshkosh

Resolution 12264 That, upon the recommendation of the Chancellor of UW-Oshkosh and the President of the UW System, the UW System Board of Regents grants authority to sell .675-acre parcel of land with improvements located at 717 West Irving Avenue, Oshkosh, Wisconsin.

Authority to Construct 2023-25 Classroom Renovation/Instructional Technology Improvement Program Projects, UW System

Resolution 12265 That, upon the recommendation of the President of the UW System, the UW System Board of Regents approves the allocation of 2023-25 Classroom Renovation/Instructional Technology Improvement Program funds; authorizes construction of the related projects at an estimated total cost of \$15,255,000 Segregated Fund Revenue of the originally enumerated \$46,604,000 Segregated Fund Revenue; and allows the Division of Facilities Development to transfer balances, adjust an individual project budget, and add or substitute other high priority Classroom Renovation/Instructional Technology projects within the authorized funding.

Authority to Construct All Agency Maintenance and Repair Projects, UW System

Resolution 12266 That, upon the recommendation of the President of the UW System, the UW System Board of Regents grants authority to construct various maintenance and repair projects at an estimated total cost of \$30,575,900 (\$18,360,600 Segregated Revenue; \$671,100 Program Revenue Supported Borrowing; and \$11,544,200 Cash).

Authority to Construct a Minor Facilities Renewal Project, UW System

Resolution 12267 That, upon the recommendation of the President of the UW System, the UW System Board of Regents grants authority to construct a minor facilities renewal project at an estimated total cost of \$4,736,000 Segregated Revenue.

Authority to Adjust Budgets for UW-Eau Claire Science/Health Science Building, UW-Whitewater Winther Hall/Heide Hall, UW-Madison New Engineering, UW-Stout Heritage Hall and UW System All Agency Small Projects, and Authority to Construct UW-Madison New Engineering and UW-Whitewater Winther Hall/Heide Hall

Resolution 12268 That, upon the recommendation of the President of the UW System, the UW System Board of Regents authorizes the following adjustments:

1. Authority to adjust the project budget for the UW-Eau Claire Science/Health Science Building and UW-Eau Claire Lower Campus Chiller and Cooling Tower Replacement by decreasing \$70,064,000 Segregated Revenue, for a revised estimated total cost of \$274,026,000 (\$156,693,000 Segregated Revenue; \$96,035,000

- General Fund Supported Borrowing; \$5,548,000 Program Revenue Supported Borrowing; \$2,041,000 Cash; and \$13,709,000 Gifts).
2. Authority to reallocate \$10,576,000 of the \$70,064,000 Segregated Revenue to increase the project budget for the UW-Whitewater Winther Hall/Heide Hall Entry Additions & Renovations project, for a revised estimated total project cost of \$89,065,000 Segregated Revenue, and authorizes the completion of design and construction of the project at the revised total project cost.
 3. Authority to reallocate \$29,064,000 of the \$70,064,000 Segregated Revenue to increase the project budget by \$72,464,000 (\$29,064,000 Segregated Revenue and \$43,400,000 Gifts/Grants) for the UW-Madison New Engineering Building, resulting in a revised total project cost of \$419,800,000 (\$226,400,000 Segregated Revenue; and \$193,400,000 Gifts/Grants), and authorizes the completion of design and construction of the project and demolition of the Computer Aided Engineering Facility at the revised total project cost.
 4. Authority to reallocate \$5,424,000 of the \$70,064,000 Segregated Revenue to increase the project budget for the UW-Stout Heritage Hall Addition and Renovation project, resulting in a revised total project cost of \$144,311,000 Segregated Revenue.
 5. Authority to reallocate \$25,000,000 of the \$70,064,000 Segregated Revenue and release \$25,000,000 to the 2023-25 UW All Agency Small Project allocation.

Authority to Complete Design and Construct the UW Managed Lakeshore Nature Preserve Frautschi Center, UW-Madison

Resolution 12269 That, upon the recommendation of the Chancellor of UW-Madison and the President of the UW System, the UW System Board of Regents authorizes the completion of design and construction of the Lakeshore Nature Preserve Frautschi Center project for an estimated total project cost of \$16,800,000 Gift/Grant funds.

Authority to Complete Design and Construct the UW Managed Campuswide Access Controls, UW-Madison

Resolution 12270 That, upon the recommendation of the Chancellor of UW-Madison and the President of the UW System, the UW System Board of Regents authorizes the completion of design and construction of the Campuswide Access Controls project for an estimated total project cost of \$8,900,000 Gift/Grant Funds.

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REPORT AND APPROVAL OF ACTIONS TAKEN BY THE EDUCATION COMMITTEE

[\[Recording: 00:11:27\]](#)

President Bogost called upon Regent Prince to present a report of actions taken by the Education Committee.

Regent Prince said the Education Committee approved eight degree programs as part of its consent agenda and heard a report from the University of Wisconsin School of Medicine and Public Health, "The Wisconsin Partnership Program Fiscal Year 2024 Annual Report."

Regent Prince said the Education Committee also held a discussion on developmental education from campus-level perspectives, and heard from a panel with UW faculty and campus leadership to share experiences in providing both English and math developmental courses.

Regent Prince moved for the adoption of Resolutions 12271, 12272, 12273, 12274, 12275, 12276, 12277, and 12278. The motion was seconded by Regent Adams and approved on a voice vote.

New Program Authorization (Implementation) Bachelor of Science in Data Science, University of Wisconsin-La Crosse

Resolution 12271 That, upon the recommendation of the Chancellor of the University of Wisconsin-La Crosse and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Bachelor of Science in Data Science program at the University of Wisconsin-La Crosse.

New Program Authorization (Implementation) Bachelor of Science in Engineering Physics, University of Wisconsin-La Crosse

Resolution 12272 That, upon the recommendation of the Chancellor of the University of Wisconsin-La Crosse and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Bachelor of Science in Engineering Physics program at the University of Wisconsin-La Crosse.

New Program Authorization (Implementation) Master of Science in Animal and Dairy Sciences, UW-Madison

Resolution 12273 That, upon the recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Master of Science in Animal and Dairy Sciences program at the University of Wisconsin-Madison.

New Program Authorization (Implementation) Doctor of Philosophy in Animal and Dairy Sciences, UW-Madison

Resolution 12274 That, upon the recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Doctor of Philosophy in Animal and Dairy Sciences program at the University of Wisconsin-Madison.

New Program Authorization (Implementation) Doctor of Philosophy in Science Communication, UW-Madison

Resolution 12275 That, upon the recommendation of the Chancellor of the University of Wisconsin-Madison and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Doctor of Philosophy in Science Communication program at the University of Wisconsin-Madison.

New Program Authorization (Implementation) Bachelor of Science in Engineering, University of Wisconsin-Milwaukee

Resolution 12276 That, upon the recommendation of the Chancellor of the University of Wisconsin-Milwaukee and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Bachelor of Science in Engineering program at the University of Wisconsin-Milwaukee.

New Program Authorization (Implementation) Bachelor of Business Administration in Business Analytics, University of Wisconsin-Oshkosh

Resolution 12277 That, upon the recommendation of the Chancellor of the University of Wisconsin-Oshkosh and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Bachelor of

Business Administration in Business Analytics program at the University of Wisconsin-Oshkosh.

New Program Authorization (Implementation) Master of Science in Applied Computer Science, University of Wisconsin-Stout

Resolution 12278 That, upon the recommendation of the Chancellor of the University of Wisconsin-Stout and the President of the University of Wisconsin System, the Chancellor is authorized to implement the Master of Science in Applied Computer Science program at the University of Wisconsin-Stout.

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REPORT OF THE AUDIT COMMITTEE

[\[Recording: 00:19:43\]](#)

President Bogost called upon Regent Adams to present a report from the Audit Committee.

Regent Adams said the Audit Committee heard the Fiscal Year 2025 Audit Plan Progress Report, the Summarized Results of Audits Recently Issued, an update on the Office of Compliance and Risk Management's FY25 Annual Plan progress, and UW-Green Bay's regular NCAA Division I Athletics annual report for 2022-23.

Regent Adams reported that the Audit Committee discussed proposed updates to the Office of Internal Audit Charter and the Audit Committee Charter. She said the committee postponed taking a vote on the charter updates until a future meeting.

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PROMOTING CIVIL DISCOURSE & FREEDOM OF EXPRESSION

[\[Recording: 00:23:49\]](#)

President Bogost invited a panel to present a brief report on the 2023-2024 Annual Freedom of Expression and Academic Freedom Report as well as an update from the Wisconsin Institute for Citizenship and Civil Dialogue (WICCD) on the efforts occurring on the Universities of Wisconsin campuses to promote freedom of expression and civil dialogue, to the Board.

The panelists included Eric Giordano, Executive Director, Wisconsin Institute for Public Policy and Service; Mike Lueder, Director, Center for Civic and Community Engagement at UW-Oshkosh; Susan Webb Yackee, Director, La Follette School of Public Affairs and Collins-

Bascom Professor of Public Affairs at UW–Madison; and Michael Gilmer, Interim Vice Chancellor for Student Affairs & Strategic Enrollment and Dean of Students, Student Affairs and Strategic Enrollment at UW-River Falls.

The panelists highlighted activities and efforts to promote freedom of expression, including town halls and dinner conversation events centered around civil dialogue across the political spectrum, workshops where students learn how to communicate with one another despite differences in opinions, and free speech classes. WICCD also helps to develop resources, training programs, and events to supplement the efforts at UW universities to promote freedom of expression and civil discourse on campuses.

President Rothman noted that all 13 UW universities now have training modules around freedom of expression and the principles of civil dialogue, and such discussions are part of freshman orientation.

Regent Prince asked how individuals are selected for external advising groups. She also asked about the guidelines for campuses who opted to create their own freedom of expression training modules.

Regent Colón said he believes that EDI efforts should be engrained in culture of the UWs, not just as a statement, and said he hoped current efforts were being evolved to ensure long-term commitment.

Regent Walsh asked about the difficulties UW universities are still facing on campus around freedom of expression.

Regent Manydeeds asked for clarification on the number of participants in activities and events promoting freedom of expression. He expressed concern that events and activities promoting civil discourse and freedom of expression might replace other equity, diversity, and inclusion efforts.

Regent Salzwedel asked about the La Follette School's involvement with UW-Extension services.

President Bogost acknowledged the challenges of navigating the overwhelming amount of information available in today's world, especially through social media. She asked if any curriculum includes content that helps students discern fact from fiction.

Regent Prince urged the panel to involve faculty in the work being done on civil discourse and freedom of expression.

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RESOLUTION OF APPRECIATION FOR REGENT EVAN BRENKUS'S SERVICE ON THE UNIVERSITY OF WISCONSIN SYSTEM BOARD OF REGENTS

[\[Recording: 01:26:08\]](#)

President Bogost called upon Regent Prince to read the Resolution of Appreciation for Regent Evan Brenkus's service on the University of Wisconsin System Board of Regents, which was adopted by acclamation. Regent Brenkus then shared his farewell remarks with the Board.

Resolution of Appreciation for Regent Evan Brenkus's Service on the University of Wisconsin System Board of Regents

Resolution 12279 WHEREAS, Evan Brenkus, appointed in May 2023, has provided exemplary service as a Regent of the University of Wisconsin System Board of Regents; and

WHEREAS, Evan is the first student Regent representing the University of Wisconsin-Green Bay, where he is majoring in First Nations Studies with a minor in Mathematics; and

WHEREAS, Evan has served on the Education Committee, working to continue high-quality academic programs at all UW universities, and has also contributed his time and insights serving on the Capital Planning and Budget Committee, the Audit Committee, and the Committee on Student Discipline and Other Student Appeals; and

WHEREAS, Evan – a strong advocate for inclusive excellence and fostering community on UW campuses – has served on the Diversity Awards Committee and the University Staff Excellence Awards Committee, publicly recognizing the commitment of outstanding UW staff and educators who support success for all student populations; and

WHEREAS, Evan helped select new leadership for the University of Wisconsin-La Crosse as a member of the chancellor search committee; and

WHEREAS, throughout his term, Evan has graciously offered his time and talents in the spirit of fostering the Wisconsin Idea;

BE IT THEREFORE RESOLVED that the Board of Regents of the University of Wisconsin System hereby offers thanks and

commendation to Evan Brenkus for his dedicated service to the citizens of Wisconsin and wishes him well in his future endeavors as a soon-to-be Phoenix graduate.

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REGENT COMMUNICATIONS, PETITIONS, AND MEMORIALS

[\[Recording: 01:31:02\]](#)

President Bogost offered condolences to the family, friends, and colleagues of former UW-La Crosse Chancellor Judith Kuipers, who passed away in mid-October at the age of 87. Chancellor Kuipers was the eighth Chancellor of UW-La Crosse and was the first woman to serve as Chancellor.

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CLOSED SESSION

[\[Recording: 01:32:22\]](#)

President Bogost called upon Vice President Weatherly to read the motion to move into closed session. The motion was seconded by Regent Rai and adopted on a roll call vote with Regents Adams, Bogost, Colón, Goitom, Kreuser, Manydeeds, Nixon, Peterson, Prince, Rai, Salzwedel, Walsh, and Weatherly voting in the affirmative. There were no dissenting votes and no abstentions.

Closed Session Resolution

Resolution 12280 That the Board of Regents move into closed session to a) consider personal histories related to the naming of facilities at UW-Madison and UW-Stevens Point, as permitted by s. 19.85(1)(f), Wis. Stats.; b) consider personal histories related to UW-Madison and UW-Milwaukee honorary degree nominations, as permitted by s. 19.85(1)(f), Wis. Stats.; c) consider two student requests for review of UW-Madison decisions, as permitted by s. 19.85(1)(a), (f), and (g), Wis. Stats.; d) confer with legal counsel regarding pending litigation (*Carber v. UW-La Crosse, E.D. Pa., 24-cv-01898-JDW; Abbotsford Education Association, et al, v. Wisconsin Employment Relations Commission, et al, Dane County Circuit Court, Case # 2024-cv- 3152; Vukotich, George v. Board of Regents Dane County Circuit Court, Case # 24-CV- 1119*), as permitted by s. 19.85 (1)(g), Wis. Stats; and e) consider personnel evaluations of chancellors, as permitted by s. 19.85(1)(c), Wis. Stats.

Before considering items on the closed session agenda, President Bogost asked if any Board members wished to declare any conflicts of interest as per Regent Policy Document 2-4, "Ethics and Conflict of Interest Policy for the UW System Board of Regents."

No conflicts were declared.

During the closed session, Regent Salzwedel moved for the adoption of Resolution 12281. The motion was seconded by Regent Colón and approved on a voice vote.

Authority to Name [REDACTED] Facility, UW-Madison

[REDACTED]
[REDACTED]
[REDACTED]
[REDACTED]
[REDACTED]

During the closed session, Regent Kreuser moved for the adoption of Resolution 12282. The motion was seconded by Regent Colón and approved on a voice vote.

Authority to Rename [REDACTED] Building, UW-Stevens Point

[REDACTED]
[REDACTED]
[REDACTED]
[REDACTED]

During the closed session, Regent Goitom moved for the adoption of Resolution 12283. The motion was seconded by Regent Adams and approved on a voice vote.

Student Request for Discretionary Review of a UW-Madison Disciplinary Decision

Resolution 12283 That the Board of Regents adopts the proposed decision and order as the Board's final Decision and Order in the matter of a student request for review of a UW-Madison disciplinary decision.

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During the closed session, Regent Goitom moved for the adoption of Resolution 12284. The motion was seconded by Regent Adams and approved on a voice vote.

Student Request for Review of a UW-Madison Decision

Resolution 12284 That the Board of Regents adopts the attached Proposed Decision and Order as the Board's Final Decision and Order in the matter of a student request for review of a UW-Madison decision.

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The meeting was adjourned at 11:43 a.m.

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Submitted by:

/s/ _____

Megan Wasley
Executive Director & Corporate Secretary
Office of the Board of Regents
University of Wisconsin System